

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
DHA-02 CU-02 ACDA-07 TRSE-00 USIE-00 INRE-00  
NSCE-00 SSO-00 /064 W  
-----071367 040025Z /63

O R 032257Z AUG 77  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC IMMEDIATE 1852  
INFO AMEMBASSY BONN  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
USMISSION NATO  
AMEMBASSY PARIS  
AMEMBASSY ROME

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 5253

DEPT FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

E.O. 11652: GDS  
TAGS: CSCE  
SUBJECT: BELGRADE CSCE: INFORMAL AFTERNOON MEETING AUGUST 3

SUMMARY: INFORMAL PLENARY REACHED AD REFERENDUM AGREEMENT  
AFTERNOON OF AUGUST 3 ON ALL OF POINT 13,  
INCLUDING SPANISH TEXT AND SOVIET PROPOSED THREE-PART CHAIRMAN'S  
STATEMENT. US, UK, FRG, FRENCH AND DUTCH DELS DROPPED LAST  
RESERVATIONS AFTER UNDERSTANDING WAS REACHED THAT CHAIRMAN'S  
STATEMENTS WILL HAVE POLITICAL VALUE EQUAL TO BASIC DOCUMENT  
AND WILL BE PRINTED TOGETHER WITH BASIC DOCUMENT IN BOOKLET  
FORM AS RESULTS OF PREPARATORY MEETING. OCTOBER 4 WAS SELECTED  
AS STARTING DATE FOR MAIN MEETING WHEN SOVIETS AGREED THAT THIS  
WOULD NOT RESULT IN LOSS OF WEEK'S WORKING TIME. FORMAL  
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PLENARY IS EXPECTED TO REGISTER POINT 13 AND ALL REMAINING  
PARTS OF DOUCMENT PROVISIONALLY AUGUST 4. DOCUMENT WILL BE  
ADOPTED OFFICIALLY BY PLENARY WHEN ALL DELS HAVE RECEIVED  
INSTRUCTIONS, PERHAPS AUGUST 5. SOLE REMAINING POTENTIAL  
DIFFICULTY IS ROMANIAN INTEREST, RENEWED AT END OF MEETING,  
IN INSERTING LANGUAGE ON "CONSTRUCTIVE SPIRIT" INTO DOCU-  
MENT'S INTRODUCTION OR A COMMUNIQUE. END SUMMARY.

1. FOLLOWING IS TEXT OF POINT 13 AND CHAIRMAN'S STATEMENT AS AGREED BY INFORMAL PLENARY AUGUST 3: BEGIN TEXT:

13. THE MEETING WILL OPEN ON 4 OCTOBER 1977 AT 11 A.M. WITH THE BEGINNING OF THE EIGHTH WEEK, THE PLENARY WILL RECEIVE REPORTS FROM THE SUBSIDIARY WORKING BODIES. THE SUBSIDIARY WORKING BODIES WILL COMPLETE THEIR WORK BY 16 DECEMBER 1977, IN ORDER TO GIVE THE PLENARY ENOUGH TIME TO DRAFT THE CONCLUDING DOCUMENT. FOR THIS PURPOSE, THE PLENARY MAY SET UP DRAFTING GROUPS. EVERY EFFORT SHOULD BE MADE TO AGREE ON THE CONCLUDING DOCUMENT NOT LATER THAN 22 DECEMBER 1977 IF BY THAT DATE THIS IS NOT ACCOMPLISHED, WORK WILL BE RESUMED MID-JANUARY TO LAST UNTIL MID-FEBRUARY 1978 TO COMPLETE THE DRAFTING OF THE CONCLUDING DOCUMENT. THE MEETING WILL, IN ACCORDANCE WITH THE AGENDA, END IN ANY CASE BY ADOPTING ITS CONCLUDING DOCUMENT AND BY FIXING THE DATE AND PLACE OF THE NEXT SIMILAR MEETING.

THE STATEMENT BY THE CHAIRMAN, IN CONNECTION WITH THE ADOPTION OF POINT 13, TO BE RECORDED IN THE JOURNAL WILL READ AS FOLLOWS:

1. IN ANY CASE, THE MEETING WILL ADOPT ITS CONCLUDING DOCUMENT, AND SET THE DATE AND PLACE OF THE NEXT SIMILAR MEETING, BEFORE TERMINATING ITS WORK.
  2. IF THE SUBSIDIARY WORKING BODIES DO NOT COMPLETE THEIR
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DRAFTING WORK BY 16 DECEMBER 1977, DRAFTING GROUPS WILL BE CREATED TO ASSIST THE PLENARY IN THE PREPARATION OF THE CONCLUDING DOCUMENT.

3. NOTHING IN THESE DECISIONS, OR IN ALL THE OTHER DECISIONS OF THE PREPARATORY MEETING, CAN PREJUDICE THE PRINCIPLE OF CONSENSUS. END TEXT

2. US, UK, FRG, FRENCH, DUTCH AND ROMANIAN DELS INDICATED DESIRE AT OPENING OF MEETING TO SUBSTITUTE FIRST SENTENCE OF CHAIRMAN'S STATEMENT ON CONDITIONS UNDER WHICH MAIN MEETING WOULD END FOR FINAL SENTENCE OF POINT 13. SOVIET REP MADE PLEA NOT TO UPSET DELICATE BALANCE OF SPANISH PROPOSAL AND TO CONCENTRATE INSTEAD UPON CHAIRMAN'S STATEMENT. WESTERN DELS RESPONDED THAT THEY WOULD RESERVE POSITION UNTIL STATUS OF CHAIRMAN'S STATEMENTS WAS CLEAR. MEETING SUBSEQUENTLY EXPRESSED INFORMAL AGREEMENT WITH AUSTRIAN AND ROMANIAN STATEMENTS TO EFFECT THAT CHAIRMAN'S STATEMENTS HAVE SAME COMPELLING POLITICAL VALUE AS DECISIONS OF PREPARATORY MEETING EXPRESSED IN BASIC DOCUMENT ITSELF; THEY WOULD BE AGREED BY CONSENSUS

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DHA-02 CU-02 ACDA-07 TRSE-00 USIE-00 INRE-00  
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O R 032257Z AUG 77  
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AT SAME FINAL PLENARY SESSION THAT ADOPTS BASIC DOCUMENT;  
CHAIRMAN'S STATEMENTS FOR POINT 13 AND OTHER POINTS WOULD  
BE PRINTED IN JOURNAL FOR FINAL DAY OF PREPARATORY MEETING,  
AND CHAIRMAN'S STATEMENTS WOULD BE PRINTED BY EXECUTIVE  
SECRETARIAT AS ANNEX TO BASIC DOCUMENT IN BOOKLET EXPRESSING  
PREPARATORY MEETING'S RESULTS. WESTERN DELS THEN REMOVED  
THEIR RESERVES TO POINT 13 AS WELL AS CONTINGENT RESERVES TO  
ITEM 4 OF AGENDA. AFTER SOVIETS AGREED TO ACCEPT INSERTION  
OF PHRASE "IN ANY CASE" IN FINAL SENTENCE OF POINT 13,  
ROMANIAN REP ACCEPTED POINT 13 AND DROPPED HIS RESERVES TO  
ITEMS 4, 5, AND 6 OF AGENDA.

3. MEETING ALSO ACCEPTED ROMANIAN REQUEST THAT PROVISIONALLY  
REGISTERED ORDER OF AGENDA ITEMS 7 AND 8 BE RETAINED (I.E.,  
FIRST ADOPTION OF CONCLUDING DOCUMENT AND THEN CLOSING STATE-  
MENTS AT OPEN PLENARY ENDING MAIN MEETING).

4. CANADIAN REP REPEATED HIS DIFFICULTIES WITH ACCEPTING  
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SEPTEMBER 27 STARTING DATE FOR MAIN MEETING, AND MEETING  
AGREED ON OCTOBER 4 WHEN SOVIET REP CONCEDED THAT DATE FOR

ENDING WORKING BODIES AND TARGET DATE FOR CONCLUDING MAIN MEETING COULD EACH BE MOVED BACK A WEEK (TO DECEMBER 16 AND DECEMBER 22 RESPECTIVELY) SO THAT NO WORKING TIME WOULD BE LOST.

5. MINOR CHANGES IN THIRD SENTENCE OF CHAIRMAN'S STATEMENT WERE MADE IN ORDER TO ASSURAGE CONCERNS OF SEVERAL SMALLER DELS THAT HIGHLIGHTING CONSENSUS PRINCIPLE IN CONNECTION WITH POINT 13 COULD BE INTERPRETED AS MEANING THAT THAT PRINCIPLE HAD BEEN WATERED DOWN IN SOME OTHER CONTEXT. NON-SUBSTANTIVE CHANGES IN SECOND SENTENCE OF CHAIRMAN'S STATEMENT RESULTED FROM MALTESE DRAFTING SUGGESTIONS.

6. INFORMAL MEETING AGREED THAT ALL DELS SHOULD SEEK FORMAL INSTRUCTIONS ON ENTIRE DOCUMENT AND THAT AUGUST 4 PLENARY SHOULD PROVISIONALLY REGISTER POINT 13 AND OTHER POINTS THAT HAD BEEN HELD IN SUSPENSION PENDING RESOLUTION OF DURATION ISSUES. PROVIDED ALL DELS RECEIVE POSITIVE INSTRUCTIONS, ADOPTION OF DOCUMENT INCLUDING ALL CHAIRMAN'S STATEMENTS AND CLOSING OF PREPARATORY MEETING MAY BE FEASIBLE AUGUST 5. ONLY REMAINING DIFFICULTY WE CAN FORESEE IS ROMANIAN INTEREST, RENEWED AT END OF MEETING, TO DEVELOP NEW LANGUAGE ON CONSTRUCTIVE ATMOSPHERE OF PREPARATORY MEETING AND ITS GOOD AUGURY FOR MAIN MEETING. WE ARE SEEKING IN LOW KEY WAY TO DISCOURAGE THIS EFFORT WHICH, IF PURSUED, COULD PRODUCE TIME-CONSUMING DRAFTING EXERCISE.

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## Message Attributes

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Margaret P. Grafeld  
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